

## Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 OES-07 DLOS-09 CG-00 DOTE-00 EB-08  
COME-00 CIAE-00 DODE-00 PM-05 H-02 INR-10 L-03  
NSAE-00 PA-02 SP-02 SS-15 NSCE-00 SSO-00 ICAE-00  
INRE-00 IO-14 TRSE-00 /090 W  
-----054938 021927Z /42

O 021846Z JUN 78  
FM AMEMBASSY OTTAWA  
TO SECSTATE WASHDC NIACT IMMEDIATE 7596  
INFO AMCONSUL HALIFAX IMMEDIATE  
AMCONSUL VANCOUVER IMMEDIATE

UNCLAS SECTION 01 OF 02 OTTAWA 02795

E.O. 11652: NA  
TAGS: EFIS, CA  
SUBJECT: CANADIAN ACTION TO CLOSE FISHERIES/MARITIME  
NEGOTIATIONS

REF: OTTAWA 2788

1. FOLLOWING IS TEXT OF ANNOUNCEMENT MADE BY MINISTER FOR  
EXTERNAL AFFAIRS JAMIESON IN COMMONS JUNE 2 WITH REGARD TO  
CANADA/USA FISHERIES RELATIONS:

2. BEGIN QUOTE. BEGIN UNDERLINE STATEMENT BY SSEA ON  
CANADA/USA FISHERIES RELATIONS END UNDERLINE.

IN THE PAST FEW WEEKS, THE GOVERNMENT HAS ENCOUNTERED  
SEVERAL DIFFICULTIES WITH RESPECT TO THE IMPLEMENTATION OF  
THE 1978 CANADA/USA INTERIM FISHERIES AGREEMENT ON BOTH  
THE PACIFIC AND ATLANTIC COASTS.

ON THE PACIFIC COAST, THE PROBLEM RELATES TO THE TERMS  
UNDER WHICH CANADIAN FISHERMEN WOULD BE ALLOWED ACCESS TO  
WATERS OFF WASHINGTON STATE TO TROLL FOR SALMON.

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ON THE ATLANTIC COAST, THE PROBLEMS RELATE TO UNRESTRICTED  
U.S. SCALLOP AND POLLOCK FISHERIES IN THE GULF OF MAINE/  
GEORGES BANK AREA AND WHAT WE VIEW AS EXCESSIVE ALLOWABLE  
U.S. CATCH LEVELS FOR COD AND HADDOCK.

THESE DIFFICULTIES WERE DISCUSSED AT A MEETING BETWEEN

CANADA AND U.S. OFFICIALS IN WASHINGTON ON APRIL 28 AND AT MEETINGS BETWEEN THE CANADIAN AND USA SPECIAL NEGOTIATORS FOR MARITIME BOUNDARIES IN OTTAWA ON MAY 11-12 AND AGAIN IN WASHINGTON ON MAY 26. AT THE MAY 26 MEETING AND DURING SUBSEQUENT CONVERSATIONS, IT HAS BECOME CLEAR THAT THESE PROBLEMS CANNOT BE RESOLVED IN A WAY THAT WOULD PROTECT CANADIAN INTERESTS. MY COLLEAGUES AND I HAVE COME TO THE RELUCTANT CONCLUSION THAT THE 1978 INTERIM RECIPROCAL FISHERY AGREEMENT CANNOT BE IMPLEMENTED BY THE U.S. IN A MANNER COMPATIBLE WITH PRESERVING AND PROTECTING OUR FISHERIES INTERESTS. ACCORDINGLY, I WISH TO ANNOUNCE THAT THE UNDER-SECRETARY OF STATE FOR EXTERNAL AFFAIRS HAS CALLED IN THE U.S. AMBASSADOR AND GIVEN HIM A DIPLOMATIC NOTE STATING THAT THE GOVERNMENT OF CANADA IS NOT PREPARED AT THIS TIME TO CONTINUE PROVISIONAL IMPLEMENTATION OF THE AGREEMENT. THE NOTE STATES THAT, CONSEQUENTLY, U.S. FISHING VESSELS WILL NOT BE PERMITTED TO CONTINUE FISHING OPERATIONS IN CANADIAN FISHERIES WATERS FROM 12 NOON JUNE 4. THIS MEANS, OF COURSE, THAT THE U.S. WILL TAKE CORRESPONDING ACTION AGAINST CANADIAN FISHING VESSELS IN U.S. WATERS.

THE GOVERNMENT HAS TAKEN THIS ACTION WITH GREAT RELUCTANCE, BUT UNDER THE CIRCUMSTANCES WE BELIEVE IT IS THE MOST APPROPRIATE MEANS OF MAINTAINING A BALANCE BETWEEN THE FISHING INTERESTS OF THE TWO COUNTRIES. I AM CONFIDENT

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THAT WE CAN WORK OUT, ON A CO-OPERATIVE BASIS, ENFORCEMENT ARRANGEMENTS IN THE BOUNDARY REGIONS THAT WILL AVOID CONFRONTATION.

THE PROBLEMS WE HAVE EXPERIENCED WITH THE INTERIM AGREEMENT DEMONSTRATE CLEARLY THE NEED FOR AN EARLY SETTLEMENT OF MARITIME BOUNDARIES AND FOR A LONG TERM AGREEMENT ON RECIPROCAL FISHING. MY COLLEAGUES AND I CONTINUE TO BELIEVE THAT A COMPREHENSIVE MARITIME BOUNDARIES/RESOURCES AGREEMENT, ARRIVED AT BY NEGOTIATION, IS THE PREFERRED MEANS OF PROVIDING FOR THE EFFECTIVE AND MUTUALLY BENEFICIAL MANAGEMENT OF MARITIME RESOURCES IN CANADA/USA BOUNDARY AREAS.

THE GOVERNMENT RECOGNIZED THAT, IN NEGOTIATING AN OVERALL AGREEMENT OF THIS KIND, DIFFICULT PROBLEMS REMAIN FOR BOTH SIDES IN RECONCILING THE VARIOUS REGIONAL AND INDUSTRY INTERESTS. AT THE SAME TIME, IT HAS BECOME CLEAR THAT A BALANCED AND EQUITABLE AGREEMENT CANNOT BE CONSTRUCTED ON THE BASIS OF CONTINUED INSISTANCE BY ALL CONCERNED ON THEIR MAXIMUM DEMANDS. THE DIFFICULTIES WHICH HAVE LED TO THE GOVERNMENT'S PRESENT DECISION ARE THE BEST EVIDENCE

OF THE NEED TO REPLACE A GENERALIZED INTERIM AGREEMENT WITHOUT INSTITUTIONAL ARRANGEMENTS BY A PERMANENT, COMPREHENSIVE AGREEMENT THAT PLACES ALL THE ISSUES IN AN INTER-RELATED FRAMEWORK AND INCLUDES EFFECTIVE MECHANISMS FOR INTERPRETING THE AGREEMENT AND FOR THE SETTLEMENT OF DIFFERENCES.

AMBASSADOR CADIEUX HAS BEEN INSTRUCTED TO RESUME HIS NEGOTIATIONS AND HAS BEEN IN TOUCH WITH THE U.S. NEGOTIATOR, AMBASSADOR CUTLER AND THEY BOTH AGREE THAT THE SUSPENSION OF THE INTERIM AGREEMENT NEED NOT AND SHOULD NOT IMPEDE THEIR NEGOTIATIONS WHICH, AS YOU KNOW FROM THE JOINT REPORTS ISSUED IN OCTOBER AND MARCH, HAVE LAID THE BASIS

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FOR PROGRESS TOWARDS A COMPREHENSIVE AGREEMENT. THUS, IN AN EXCHANGE OF LETTERS WHICH IS BEING RELEASED, THE TWO NEGOTIATORS HAVE AGREED TO RESUME THEIR NEGOTIATIONS ON THE LONG TERM AGREEMENT. THUS THEY HAVE SCHEDULED FOR JUNE 19 AND 20 THE FIRST OF A SERIES OF MEETINGS THAT ARE INTENDED TO LEAD TO EARLY RECOMMENDATIONS ON A COMPREHENSIVE AGREEMENT. END QUOTE. ENDERS

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## Message Attributes

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